Update on Work Completed & Next Steps

Vermont State Board of Education

Roles & Responsibilities Subcommittee

January 19, 2022

Background

Authorizing legislation:

 Section 18 of Act 66 directed the SBE and AOE to jointly report to the House and Senate Education Committees

• Purpose:

 Make recommendations for how roles and responsibilities between SBE & AOE might be delineated to ensure that the State's education system meets the needs of students on a fair and equitable basis, while maximizing operational and administrative efficiencies

Subcommittee Established:

 Comprised of SBE members (Dr. Tammy Kolbe, subcommittee chair; Lyle Jepson; Jennifer O'Farrell; Oliver Olsen) and the AOE's Secretary (Dr. Dan French).

Approach to Work

- Established organizing framework that considers six domains of activity where there are shared interests and roles/responsibilities between AOE & SBE
- Reviewed of existing statute for where/how AOE & SBE roles and responsibilities are defined
 - See Figure 1, developed by AOE General Counsel
- Developed recommendations for how to align SBE & AOE roles & responsibilities going forward

Six-part Organizing Framework

- 1. Appellate Powers/Dispute Resolution
- 2. Rulemaking
- 3. Strategic visioning & public assurance
- 4. Supervisory union & district organization
- 5. Accountability
- 6. Independent School Approval

Appellate Powers/Dispute Resolution

- Both AOE and SBE have important roles to play with respect to appellate powers and dispute resolution
- SBE serves as a neutral 3rd party for appeals that involve a decision or action on the part of AOE.
 - SBE operates as an independent entity to AOE and provides a means for public input and assurance in the process.
- Subcommittee identified concerns where there are inconsistencies and redundancies in existing statute with respect to appeals and will make recommendations for changes.
 - See Figure 2 (examples)

Rulemaking

- Subcommittee identified significant challenges with existing approach to rulemaking
 - For instance, existing process creates capacity issues, for both AOE & SBE
- SBE & AOE share the same interest and commitment to a rulemaking process that improves/strengthens:
 - Coherence in education policy and practice
 - Organizational efficiency (for SBE & AOE)
 - Opportunities for public input and assurance
- Recommends revisions to roles/responsibilities for future rulemaking:
 - AOE responsible for rulemaking activities
 - SBE responsible for **overseeing the rulemaking process** and **ensuring public input is sought and considered**
 - See Figure 3 for additional detail

Strategic Visioning & Public Assurance

 SBE should play a leadership role in contributing to the strategic vision for education in Vermont and collecting public input, particularly from families and students

• SBE:

- Articulates & updates a long-term vision in the state
- Develops & executes a plan regular and sustained public engagement and input, particularly from families and students

• AOE:

- Establishes & implements a strategic work plan
- Regularly engages with stakeholders and the public in key education issues

SU/District Governance

- SBE retains authority to draw SU boundaries and to provide waivers for SU board representation
 - Considers AOE input in its deliberations
- There is a need to further clarify and refine SBE role in school district governance realignment (consistent wit policy goals of Act 46 and successor legislation)
 - Work underway by AOE and SBE with General Assembly on potential updates to Chapter 11 of Title 16
- Need for rulemaking that provides additional direction to SBE and AOE with respect to ensuring good governance and fiduciary responsibility on the part of SU/SD boards

Accountability & Oversight

 SBE & AOE play important roles in public assurance for educational quality in the state

SBE:

- Public assurance role in maintaining and enforcing education quality standards that promote equal educational opportunities for all students
 - For instance, SBE determines (based on Secretary's recommendation) whether a school is subject to governance consequences for failing to meet EQS or make sufficient progress on EQS

AOE:

- Responsible for overseeing implementation of the state's education quality standards
 - SBE **should not** take a supervisory disposition to AOE work
- SBE retains oversight of school governance when questions of school district or supervisory union organization overlap with education quality concerns
- AOE has responsibility for disbursing and accounting for state and federal funding

Independent & Postsecondary School Approval

- SBE retains current authorities to approve and regulate independent and postsecondary schools
- AOE retains investigative responsibility when there are issues of concern; SBE is the adjudicator, when necessary

Appointment of Secretary

Proposed revisions:

- SBE is no longer responsible for proposing candidates for Secretary of Education
- SBE vets a candidate for Secretary that Governor proposes to appoint
 - SBE would provide an opportunity to hear public comment & Board would have opportunity to question prospective candidate
 - SBE would consider the prospective candidate's qualifications relative to the requirements of 3 V.S.A. § 2702(c) and issue an opinion as to whether they meet those requirements.
 - SBE opinion would be public record and transmitted to Governor & Senate for consideration.

Next Steps

• Subcommittee request:

• Subcommittee requests that the SBE delegate authority to draft report on Board's behalf

Proposed process:

- Draft report to SBE members for review and comment: January 30, 2022
- Subcommittee reviews & responds to/incorporates SBE comments: February 10, 2022
- Final report submitted to House & Senate Education Committees: **February 15, 2022**